

# Water System Improvement Program Project Labor Agreement

Quarterly Report
Quarter Ended June 30, 2024
(Fourth Quarter FY 2023-2024)



### Table of Contents

. 3
. 3
. 3
. 3
. 3
. 4
. 4
. 7
. 7
. 8
. 9
. 9
. 9

#### **Executive Summary**

Since it was adopted on March 16, 2007, the WSIP Project Labor Agreement (PLA) has promoted the public interest by ensuring the timely and economical completion of WSIP projects. The WSIP PLA has provided the structure to promote efficiency of construction of the WSIP, facilitate the partnership between the SFPUC, Unions, and Contractors, provide for peaceful settlement of labor disputes, and facilitate the employment of residents.

Progress on WSIP construction projects provides employment for construction workers employed by union-signatory and non-union construction contractors. Sixty-two (62) WSIP contracts have been awarded subject to the WSIP PLA in the amount of \$2.248 billion in original contract award through June 30, 2024.

Due to the program reaching completion of more than 99% for the past several quarters, beginning April 1, 2023, the SFPUC will provide a condensed report quarterly and a full report annually in January of each calendar year.

#### <u>Construction Activity Highlights – *Program-to-Date*</u>

#### **Contracting:**

• Sixty-three (63) construction contracts with a value of \$2.254 billion in original contract award have been awarded subject to the WSIP PLA.

#### **Employment:**

- Since inception, 16,291 construction workers were employed for 8,890,961 hours and earned wages of \$360,110,068 on WSIP PLA-covered projects.
- 1,568 San Francisco residents worked 663,512 hours and earned \$26,453,134 on WSIP PLA-covered projects representing 7.5% of covered hours and 319 full-time equivalent worker years.
- The SFPUC Regional Service Territory consists of zip codes in seven counties outside of San Francisco, both in the vicinity of WSIP construction and within which the SFPUC delivers water. 6,604 residents of the Regional Service Territory earned wages of \$136,371,428 and worked 3,489,075 hours, representing 39.2% of covered hours and 1,677 full-time equivalent worker years.
- 15,238 pre-employment substance abuse tests have been administered to employees cleared to work on WSIP PLA-covered projects as of March 31, 2024. 203 people were prevented from working on WSIP PLA-covered projects due to receiving a non-negative result.

**Summary of Craft Worker Employment** 

Summary of Cruit World Employment								
Region of Worker Residence	Inception Through June 30, 2024							
Region of Worker Residence	<b>Worker Count</b>	Sum of Hours	Sum of Wages	FTE				
All Workers	16,291	8,890,961	\$ 360,110,068	4,275				
San Francisco	1,568	663,512	\$ 26,453,134	319				
SFPUC Service Territory	6,604	3,489,075	\$ 136,371,428	1,677				
Outside	8,141	4,738,374	\$ 197,285,505	2,278				

# **Summary of WSIP PLA-Covered Contract Awards**

Sorted by Award Date

			Inception through June 30, 2024			
Award Date	Contract No.	Prime Contractor	Project	Engineer's Estimate		Award \$
02/27/24	WD-2878B	JMB Construction, Inc	Regional Groundwater Storage and Recovery Phase 2B	\$8 to 10 Million	\$	6,478,750
02/22/22	WD-2878A		Regional Groundwater Storage and Recovery Phase 2A	\$4.1 to 5 Million	\$	6,850,000
	WD-2882	The Professional Tree Care Compan		\$3.2 to \$4.2 Million	\$	2,655,026
	WD-2825R	Anvil Builders, Inc	·	\$22 Million	\$	19,511,500
	WD-2852R*	Fontenoy Engineering, Inc.	San Francisco Westside Recycled Water Irrigation Syste		\$	2,483,525
	WD-2797*	JMB Construction Sukut Construction, LLC,	San Francisco Westside Recycled Water Pump Station a Turner Dam Spillway and Pond F3 East Erosion Repair		\$	15,633,200 1,498,010
	WD-2855 WD-2822R2	Anvil Builders Inc	Lower Crystal Springs Dam Stilling Basin Connecting Ch		\$	4,784,700
	WD-2829R	Ranger Pipelines Inc.		\$29 to \$34 Million	\$	32,087,200
	WD-2776*		San Francisco Westside Recycled Water Treatment Faci		\$	87,597,000
	WD-2809*	Western Water Constructors, Inc.		\$11.2 Million	\$	9,780,000
11/08/16	WD-2798*	JMB CONSTRUCTION INC	San Francisco Westside Recycled Water Pipeline	\$28.6 Million	\$	21,729,720
01/12/16	WD-2729	Shimmick Construction	Fish Passage Facilities Within the Alameda Creek Water	\$30 Million	\$	28,939,300
10/27/15	WD-2654R	NTK Construction	Peninsula Vegetation Removal	\$10.8 Million	\$	11,062,544
	WD-2621R*	Western Water Constructors, Inc.		\$16 Million	\$	14,955,100
	WD-2668	Ranger Pipelines Inc		\$50 Million	\$	42,980,047
	WD-2622*	Ranger Pipelines Inc	11.1	\$13.6 Million	\$	8,676,685
	WD-2727	Ranger Pipelines Inc Ranger Pipelines Inc		\$22.5 Million \$34 to \$38 Million	\$	20,736,380
	WD-2575 WD-2627R*	S.J.Amoroso		\$34 to \$38 Million \$28 to \$36 Million	\$	31,372,335 27,453,000
	WD-2627K	Shimmick Construction		\$2.7 Million	\$	3,912,500
	WD-2629	Steve P. Rados	,	\$49 to \$54 Million	\$	31,320,000
	WD-2651R	Shimmick Construction	Peninsula 2011 Watershed Compensation, Sherwood Po		\$	5,591,750
	HH-953	Azul Works, Inc.		\$2.4 Million	\$	2,760,000
12/13/11	WD-2600*	Road Runner Drilling	Regional Groundwater Storage and Recovery-Test Well [	\$3.6 to \$4.2 Million	\$	2,998,685
12/13/11	WD-2665	Steve P. Rados	Cordilleras Micro Tunnel	\$5.8 Million	\$	5,251,100
11/08/11	WD-2652	Gordon N. Ball, Inc		\$13 Million	\$	12,947,400
	WD-2641R	Yerba Buena Engineering	Habitat Reserve Program, Homestead Pond, San Andreas		\$	6,499,000
	WD-2640	Yerba Buena Engineering	-	\$2.4 Million	\$	3,188,000
	HH-935C	Contri Constmction,		\$52 to \$57 Million	\$	45,329,416
	WD-2551	Dragados/Flatiron/Sukut JV		\$250 to \$300 Million	\$	259,571,850
	WD-2596 WD-2555	Kiewit Infrastructure West Ranger Pipelines Inc		\$220 to \$245 Million \$43 to \$48 Million	\$	174,197,000 32,547,350
	HH-935B	Mountain Cascade, Inc		\$70 Million	\$	48,706,379
	WD-2591	Kiewit Infrastructure West		\$18 to \$22 Million	\$	17,360,400
	WD-2601	Kiewit Infrastructure West		\$100 to \$130 Million	\$	99,763,000
	WD-2623*	R & W Concrete		\$6.5 Million	\$	5,251,100
06/08/10	WD-2581	Southland/Tutor Perini JV	New Irvington Tunnel	\$230 to \$260 Million	\$	226,657,700
04/27/10	WD-2582	Shimmick Construction	Sunol Valley Water Treatment Plant	\$109 Million	\$	83,102,160
04/13/10	HH-935A	West Bay Builders	San Joaquin Pipeline System - Crossovers	\$21.6 Million	\$	11,723,817
12/18/09	WD-2531	Michels/JayDee/Coluccio, JV		\$235 to \$260 Million	\$	215,294,530
	WD-2542	Mountain Cascade,		\$62 to \$69 Million	\$	52,183,400
	WD-2541	Ranger Pipelines Inc		\$88 to \$98 Million	\$	61,558,005
	WD-2589	Ranger Pipelines Inc		\$10.6 Million	\$	3,847,250
	WD-2573 WD-2566	S.J.Amoroso Mountain Cascade	-	\$14 to \$18 Million \$8.5 to \$9.5 Million	\$	12,857,000
	WD-2566 HH-914R	Mountain Cascade		\$3.1 Million	\$	6,991,000 2,837,000
	WD-2513	Mountain Cascade	San Andreas Pipeline No.3 Installation Project	\$20 to \$25 Million	\$	16,336,350
06/23/09		S.J. Amoroso	University Mound Reservoir North Basin	\$47 to \$52 Million	S	29,597,000
	WD-2552	Steve P. Rados		\$45.5 Million	\$	31,933,695
	WD-2568	Shimmick Construction		\$21.5 Million	\$	12,695,000
04/17/09	WD-2548*	Western Water	Lake Merced Pump Station Essential Upgrades	\$52 to \$60 Million	\$	31,584,000
03/10/09	CS-936*	VSI Meter Services	Advanced Meter Infrastructure	\$62.8 Million	\$	62,822,980
02/24/09	WD-2556	JMB Construction	Baden and San Pedro Valve Lot Improvements	\$15 to \$18 Million	\$	11,536,500
	WD-2529*	KJ Woods	Noe Valley Transmission Main- Phase 2	\$6 to \$8 Million	\$	5,724,000
	WD-2498	Shank/Balfour-Beatty		\$55 to \$65 Million	\$	55,674,000
	DB-116	PCL Constructors		\$90 Million	\$	81,420,562
	WD-2543*	Shaw Pipeline Inc.		\$15 to \$18 Million	\$	13,529,370
	WD-2564	NTK Construction		\$15 to \$18 Million	\$	13,824,000
	WD-2469*	Cal State Constructors Montage Machanical		\$5.5 to \$7 Million	\$	6,547,000
	WD-2501* WD-2511	Monterey Mechanical Power Engineering		\$18 to \$22 Million \$5.7 Million	\$	23,269,000 8,419,000
	WD-2511 WD-2504*	S.J. Amoroso		\$18 to \$24 Million	\$	8,419,000 17,899,960
30/20/07	0 2504	5.3. 7 milor 030	Starrior a ricigina neactivon acianne netrone	YES TO YET IVITION	\$	17,055,300

### **Craft Utilization on WSIP PLA-Covered Projects**

As of June 30, 2024, contractors reported craft hours in 56 craft worker classifications that the SFPUC summarizes into 32 craft areas.

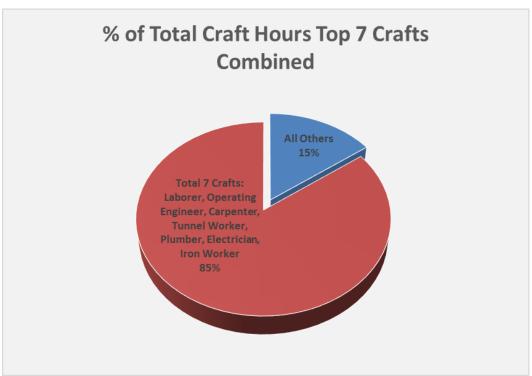
Illustrated here and in the following pages, Laborers, Operating Engineers, Carpenters, and Tunnel Workers, respectively, represent the majority of WSIP PLA craft workers to date. The Plumbers craft numbers include the Advanced Meter Infrastructure (AMI) project which was almost completely performed by Plumbers.

Sorted	by	Total	Craft Hours	
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			ployment by			
	Inception 1	Thro	ough June 30,	2024		
Craft	Total Hours	1	Total Wages	% Craft Hours of Total Hours	% Wages of Total Wages	FTE
Laborer	3,043,152	\$	95,453,223	34.2%	26.5%	1,463
Operating Engineer	1,862,797	\$	78,814,338	21.0%	21.9%	896
Carpenter	773,633	\$	33,261,182	8.7%	9.2%	372
Tunnel Worker	612,964	\$	26,175,557	6.9%	7.3%	295
Electrician	539,971	\$	29,994,432	6.1%	8.3%	260
Plumber	463,246	\$	22,665,221	5.2%	6.3%	223
Iron Worker	279,546	\$	9,746,212	3.1%	2.7%	134
Top 7 Sub-Total	7,575,309	\$	296,110,165	85.2%	82.2%	3,642
Pile Driver	181,764	\$	9,710,884	2.0%	2.7%	87
Painter	159,107	\$	6,360,264	1.8%	1.8%	76
Cement Mason	130,298	\$	4,596,165	1.5%	1.3%	63
Boilermaker	121,771	\$	6,494,850	1.4%	1.8%	59
Building/Construction Inspector	88,896	\$	5,008,013	1.0%	1.4%	43
Roofer	51,003	\$	1,743,006	0.6%	0.5%	25
Sheet Metal Worker	32,107	\$	1,699,634	0.4%	0.5%	15
Field Surveyor	22,265	\$	1,270,924	0.3%	0.4%	11
Glazier	14,852	\$	762,057	0.2%	0.2%	7
Drywall Installer/Lather	13,762	\$	619,628	0.2%	0.2%	7
Plasterer	12,832	\$	483,027	0.1%	0.1%	6
Bricklayer	10,387	\$	412,285	0.1%	0.1%	5
Electrical Utility Lineman	6,909	\$	425,367	0.1%	0.1%	3
Metal Roofing Systems Installer	2,586	\$	92,217	0.0%	0.0%	1
Asbestos Worker, Heat and Frost Insu	1,734	\$	103,276	0.0%	0.0%	1
Brick Tender	993	\$	34,361	0.0%	0.0%	0
Tile Setter	677	\$	28,192	0.0%	0.0%	0
Driver	617	\$	57,899	0.0%	0.0%	0
Tile Finisher	523	\$	13,087	0.0%	0.0%	0
Carpet Layer	383	\$	17,624	0.0%	0.0%	0
Terrazzo Worker	361	\$	17,075	0.0%	0.0%	0
Elevator	302	\$	22,297	0.0%	0.0%	0
Sprinkler Fitter	136	\$	9,238	0.0%	0.0%	0
Terrazzo Finisher	101	\$	3,400	0.0%	0.0%	0
Marble Finisher	40	\$	1,342	0.0%	0.0%	0
Remaining Apprenticeable Sub-Total	854,403	\$	39,986,111	9.6%	11.1%	411
Total Non-Apprenticeable	461,249	\$	24,013,791	5.2%	6.7%	222
Total WSIP-Covered by PLA	8,890,961	\$	360,110,068	100.0%	100.0%	4,275

- Laborers, Operating Engineers, Carpenters, and Tunnel Workers and Electricians worked the most hours on WSIP.
- Combined with Plumbers and Iron Workers, these top seven crafts represent 85.2% of all the craft hours worked on WSIP.





### Residence by County

- The top 5 counties by total craft hours on WSIP are Alameda County, Contra Costa County, San Joaquin County, San Mateo County, and San Francisco County, respectively.
- These five counties represent more than half (57.7%) of the total hours worked.

Sorted by Total Craft Hours

WSIP-PLA Employment by Top 20 Counties of Residence Inception Through June 30, 2024										
County	Total Craft Hours		Wages	% Craft Hours	Worker Count	FTE				
Alameda County	1,565,451	\$	58,943,381	17.6%	3,080	753				
Contra Costa County	1,265,775	\$	50,916,257	14.2%	2,187	609				
San Joaquin County	853,315	\$	32,601,123	9.6%	1,360	410				
San Mateo County	781,193	\$	32,465,674	8.8%	1,402	376				
San Francisco County	663,515	\$	26,453,247	7.5%	1,566	319				
Santa Clara County	462,284	\$	18,712,164	5.2%	1,371	222				
Solano County	447,661	\$	18,535,524	5.0%	952	215				
Stanislaus County	391,105	\$	14,538,229	4.4%	673	188				
Sacramento County	355,198	\$	14,688,925	4.0%	673	171				
Sonoma County	213,194	\$	9,485,950	2.4%	413	102				
Butte County	213,069	\$	8,453,830	2.4%	133	102				
Placer County	112,222	\$	5,083,668	1.3%	145	54				
Tuolumne County	102,588	\$	3,982,918	1.2%	103	49				
Calaveras County	101,680	\$	4,520,538	1.1%	81	49				
El Dorado County	88,657	\$	3,772,113	1.0%	89	43				
Los Angeles County	73,054	\$	3,289,832	0.8%	149	35				
Yolo County	71,984	\$	3,008,311	0.8%	97	35				
Shasta County	70,942	\$	3,308,412	0.8%	50	34				
Riverside County	65,996	\$	3,122,393	0.7%	112	32				
Clark County	62,062	\$	2,842,502	0.7%	72	30				
Top 20 Counties by Hours	7,960,944	\$	318,724,990	89.5%	14,708	3,827				
All Other Counties	930,017	\$	41,385,077	10.5%	1,574	447				
WSIP-PLA Total	8,890,961	\$	360,110,068	100.0%	16,282	4,275				

#### Legislative History of the WSIP PLA

On April 8, 2003, the San Francisco Board of Supervisors adopted Resolution 223-03 urging the SFPUC to develop plans for a Project Labor Agreement covering the capital improvement program to rehabilitate, repair, and upgrade the Hetch Hetchy Water System.

On May 20, 2003, the San Francisco Board of Supervisors adopted Resolution 350-03 urging the SFPUC to include social justice components in the Project Labor Agreement covering the Hetch Hetchy Water System upgrade.

On May 11, 2006, the San Francisco Board of Supervisors amended the San Francisco Administrative Code to establish a PUC Small firm Advisory Committee to provide for the certification of small construction contractors located outside San Francisco and within the SFPUC service territory for work on SFPUC construction projects, including those covered by the WSIP PLA.

On March 28, 2006, the SFPUC adopted Resolution No. 06-0049 to authorize SFPUC staff to commence negotiations with the various craft labor unions for a project labor agreement covering the Water System Improvement Program. Resolution No. 06-0049 concluded that the governmental interests of the SFPUC were furthered by a project labor agreement as follows:

"There are numerous advantages in moving forward on the negotiation of a PLA, which include but are not limited to the following: creates framework for labor harmony; militates against construction delays; assures steady supply of qualified labor; provides employment, career, and local business opportunities; and, other benefits ..."

On March 26, 2007, the SFPUC approved the negotiated agreement, called the Water System Improvement Program Project Labor Agreement (the WSIP PLA). The WSIP PLA requires construction contractors to utilize workers dispatched by signatory unions, and prohibits the unions and contractors from participating in strikes, lockouts, or other disruptions to the work. The WSIP PLA provides a procedure for adjudicating conflicting jurisdictional claims between the unions, provides for uniform hours of work, overtime, shifts and holidays, encourages the recruitment and training of low-income residents of the SFPUC service territory, and requires substance abuse testing for all covered workers. The first implementation of the WSIP PLA was on contract WD-2504, the Stanford Heights Reservoir Seismic Retrofit and Improvement project which the SFPUC awarded to S.J. Amoroso Construction Co., LLC, on June 26, 2007, in the amount of \$17,899,960.

#### Governance

The parties to the WSIP PLA have established a four person Joint Administrative Committee that reviews the implementation of the agreement and the progress of the covered projects, and resolves problems and grievances that arise in connection with the agreement. The SFPUC administers the agreement under the direction of the Joint Administrative Committee.

The Joint Administrative Committee has established the Jobs Training Opportunities Program to promote the employment and training of San Francisco and SFPUC Service Territory residents on WSIP projects.

#### **Pre-Job Conferences and Jurisdictional Disputes**

Prior to the commencement of construction, representatives of the participating contractors and subcontractors, the Unions, and the SFPUC, are mandated to attend a pre-job conference held at the offices of the SFPUC or the offices of the local Building and Construction Trades Council. At the pre-job conference each contractor and subcontractor describes the scope of their work and assigns the work on the basis of traditional craft jurisdictional lines. When conflicting claims for work are submitted to a contractor, the WSIP PLA's Jurisdictional Dispute Resolution procedure is invoked to prevent delay or disruption in the work due to jurisdictional disputes.

#### **Web-Based Labor Compliance Program**

All SFPUC construction projects including those covered by the WSIP PLA utilize the City's web-based labor compliance program (LCPtracker, Inc.) which allows contractors to submit their weekly certified payroll reports electronically over the internet. LCPtracker's electronic certified payrolls are used to produce the employment data included in this report.